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Sequence Number: 06-10-21

Notice ID(s): 3302

File Date: 6/8/2021

Notice of Rulemaking Hearing

Hearings will be conducted in the manner prescribed by the Uniform Administrative Procedures Act, T.C.A. § 4-5-204. For questions and copies of the notice, contact the person listed below.

Agency/Board/Commission:	Department of Labor and Workforce Development
Division:	Bureau of Workers' Compensation
Contact Person:	Troy Haley
Address:	220 French Landing Dr. 1-B, Nashville, TN 37243
Phone:	615-532-0179
Email:	troy.haley@tn.gov

Any individuals with disabilities who wish to participate in these proceedings (to review these filings) and require aid to facilitate such participation should contact the following at least 10 days prior to the hearing:

ADA Contact:	Troy Haley
Address:	220 French Landing Dr. 1-B, Nashville, TN 37243
Phone:	615-532-0179
Email:	troy.haley@tn.gov

Hearing Location(s) (for additional locations, copy and paste table)

	Address 1:	Tennessee Room	
	Address 2:	220 French Landing Drive, 1-A	
	City:	Nashville, TN	
	Zip:	37243	
Н	earing Date:	August 5, 2021	
H	earing Time:	1:00 pmX_CST/CDTEST/EDT	

Additional Hearing Information:

Please bring identification so that you may be checked into the building.

COVID Building Entry Protocols:

As part of the Tennessee Pledge, the Bureau of Workers' Compensation observes and is compliant with the following building entry protocols:

- At this time, all persons working or meeting in the 220 French Landing building may be required to wear a face mask.
- Additional personal protection equipment (PPE) such as a face shield are permitted but are not a replacement for a face mask.
- Upon entry, persons may be required to complete a health screening by answering the following questions:
- 1. Have you been in close contact with a confirmed case of COVID-19 in the past 14 days? (Note: This does not apply to medical personnel, first responders, or other individuals who encounter COVID-19 as part of their professional or caregiving duties while wearing appropriate PPE.)

2. Are you experiencing a cough, shortness of breath or sore throat?

- 3. Have you had a fever in the last 48 hours?
- 4. Have you had new loss of taste or smell?
- 5. Have you had vomiting or diarrhea in the last 24 hours?
- Persons working or meeting in the 220 French Landing building may be required to submit to a temperature screening; persons with temperatures 100.4 degrees or higher may not be permitted to enter the building. However, an opportunity will be provided to submit comments in writing instead of in-person.

Written comments will be accepted until close of business on August 19, 2021 and can be sent to troy.haley@tn.gov.

Revision Type (check all that apply):		
Χ	Amendment	
	New	
	Repeal	

Rule(s) (**ALL** chapters and rules contained in filing must be listed. If needed, copy and paste additional tables to accommodate more than one chapter. Please enter only **ONE** Rule Number/Rule Title per row.)

Chapter Number	Chapter Title
0800-02-21	Court of Workers' Compensation Claims and Alternative Dispute Resolution
Rule Number	Rule Title
0800-02-2102	Definitions
0800-02-0203	Computation of Time
0800-02-2104	Representation by Counsel
0800-02-2110	Alternative Dispute Resolution
0800-02-2111	Docketing of Cases, Setting Cases for Hearing, and Continuances
0800-02-2112	Courtroom Conduct
0800-02-2113	Court Reporters, Interpreters, and Audiovisual
0800-02-2115	Expedited Hearing
0800-02-2116	Medical Records
0800-02-2117	Discovery
0800-02-2118	Motions
0800-02-2121	Post-Discovery Alternative Dispute Resolution
0800-02-2122	Compensation Hearing
0800-02-2124	Voluntary Dismissal
0800-02-2125	Appeals
0800-02-2126	Expedited Request for Investigative Report
0800-02-2127	Workers' Compensations Claims Against the State

Amended Rules Chapter 0800-02-21 Court of Workers' Compensation Claims and Alternative Dispute Resolution

Rule 0800-02-21-.02 Definitions is amended by deleting the prior Rule 0800-02-21-.02 paragraph (15) in its entirety and replacing it with the following language, so that as amended the rule paragraph shall read:

(15) Expedited Hearing. A hearing conducted before a trial on the merits to determine temporary disability and/or medical benefits. A judge may issue an expedited hearing order based on a decision on the record. An expedited hearing is not the appropriate procedure for the Court to determine post-settlement or post-judgment medical issues.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.02 Definitions is further amended by deleting paragraph (16) in its entirety and replacing it with the following language, so that as amended the paragraph shall read:

- (16) Filed.
 - (a) For purposes of this chapter, a document is considered filed:
 - on the date and time received by the clerk if hand-delivered to any bureau office during normal business hours;
 - 2. on the date postmarked if sent by U.S. certified or registered mail, return receipt requested, or its equivalent;
 - 3. on the date the document reaches the clerk if transmitted by first-class mail, facsimile, or by electronic transmission approved by the bureau; or
 - 4. on the date and time filed in TNComp.
 - (b) For purposes of this chapter, a Petition for Benefit Determination is considered filed when received as listed in subsection 1 and contains the required information set forth in Rule 08-02-21-.02(22).

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.02 Definitions is further amended by inserting the following as new paragraph (19) and redesignating subsequent paragraphs accordingly:

(19) Mediating in Good Faith. Appearing at a mediation and demonstrating honest and sincere attempts to find a resolution to the dispute.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.02 Definitions is further amended by deleting paragraph (22) in its entirety and replacing it with the following language, and redesignating subsequent paragraphs accordingly:

- (22) Petition for Benefit Determination.
 - (a) A Petition for Benefit Determination is a written request for the Bureau to assist in resolution of disputed issues and is the document that initiates the litigation process as described in Tennessee Code Annotated section 50-6-203(b). Any party may file a petition as provided under Tennessee Code Annotated section 50-6-203(b) on a form approved by the Administrator at any time after a dispute arises.
 - (b) A Petition for Benefit Determination is considered filed for the purposes of Tennessee Code Annotated section 50-6-203(b) only if it contains all the following information:
 - identifying information of the employee and employee's attorney, if applicable
 - 2. the name of the employer;
 - 3. the date of the alleged injury or accident;
 - 4. a short plain statement describing the alleged injury or accident;
 - 5. the signature of the employee or employee's attorney.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.02 Definitions is further amended by inserting the following as new paragraph (24) and redesignating subsequent paragraphs accordingly:

(24) Request for Hearing. Any party may file a Request for Expedited, Status, or Scheduling Hearing after the mediator issues a dispute certification notice.

Rule 0800-02-21-.02 Definitions is further amended by inserting the following as new paragraphs (27) and (28):

- (27) Status Hearing. A hearing where the judge considers the efficient processing of the case when an injured employee is not at maximum medical improvement.
- Unserved Petition for Benefit Determination. A complete Petition for Benefit Determination that the filing party has not served on the other party(s) in the case.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.03 Computation of Time is amended by deleting paragraph (3) in its entirety.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.04 Representation by Counsel is amended by deleting paragraph (3) in its entirety and inserting the following language:

(3) Representation continues until the case concludes, including all appeals, or the judge grants a motion to withdraw. An attorney seeking to withdraw must file a motion with reasonable notice provided to the represented party. An affidavit from the attorney must accompany the motion and contain the client's last-known mailing address, email address, telephone number, and a declaration that the attorney notified the client of both the effects of the attorney's withdrawal from the case and of any deadlines and scheduled proceedings. The motion must be heard by convening a hearing, unless the judge determines that a hearing is unnecessary.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

(2)

Rule 800-02-21-.10 Alternative Dispute Resolution is hereby amended by deleting the prior Rule 0800-02-21-.10 in its entirety and inserting the following language:

- (1) Resolution of a dispute for benefits begins when a party files a Petition for Benefit Determination on a form prescribed by the Administrator as required by Tennessee Code Annotated section 50-6-203 and as defined in Rule 0800-02-21-.2(22).
 - (a) If a party files an Petition for Benefit Determination without any of the required information as defined in Rule 0800-02-21-.02(22)(b), the Petition for Benefit Determination will be forwarded to a Program Coordinator, who will contact the party to obtain the required information.
 - (b) Once the requested information is provided to the Program Coordinator, the Petition for Benefit Determination will be stamped filed.
- (3) If a party files an Unserved Petition for Benefit Determination as defined by Rule 0800-02-21.02(28), the mediator will not schedule alternative dispute resolution until the filing party provides notice of service on all parties.
- (4) After referral of a petition, a mediator will schedule alternative dispute resolution and conduct it in compliance with T.C.A. § 50-6-236. The mediator may conduct alternative dispute resolution as is practical for the effective resolution of the issues, including by telephonic, electronic, or in-person interactions.
- (5) After referral of a petition to the mediator, the parties must exchange any medical records they possess related to the claimed injury. Each party must continue to provide copies of any medical records received during the course of the claim within fourteen (14) days of receipt. The mediator or judge may refer any party that does not comply with this rule for the assessment of a civil penalty.

- Within seven (7) business days after the request of the mediator or within fifteen (15) calendar days after a dispute certification notice is filed with the clerk, the employer must provide a wage statement on a form approved by the Administrator detailing the employee's wages over the fifty-two (52) weeks before the injury. The form must be fully completed and signed by the employer or counsel. If the employee was employed for fewer than fifty-two (52) weeks, the employer must provide a wage statement detailing the employee's wages during the period of employment. If the mediator requests the wage statement, the employer must send the wage statement directly to the mediator. If the dispute certification notice is filed with the clerk, the employer must file the wage statement with the clerk. Under either circumstance, the employer must serve a copy of the wage statement on all parties. Any employer who does not file a wage statement within the timeframe in this paragraph may be assessed a civil penalty.
- (7) Parties to a scheduled alternative dispute resolution proceeding must cooperate with scheduling, produce documents requested in writing or orally by a mediator, provide a representative authorized to settle the matter, be prepared to mediate all disputed issues at the time of the scheduled alternative dispute resolution proceeding, and mediate all issues in good faith. Alternative dispute resolution must be conducted in compliance with T.C.A. § 50-6-236.

Rule 0800-02-21-.11 Docketing of Cases, Setting Cases for Hearing, and Continuances is hereby amended by deleting the prior Rule 0800-02-21-.11 in its entirety and adding the following language:

- (1) After a dispute certification notice is filed with the clerk, either party may file a request for expedited hearing, or request for scheduling hearing, or request for status hearing with the clerk on a form approved by the administrator and serve a copy of the request on all parties or their counsel. If no request for hearing is filed within sixty (60) days after the dispute certification notice is filed, the clerk will set a show-cause hearing. The clerk will send notice of the hearing to the parties, indicating the docket number, the date and time of the hearing, and the judge assigned to the case. The parties must appear to show cause why the case should not be dismissed.
- (2) Except in cases where an employee suffered a catastrophic injury or for similar reasons as determined by the bureau, all cases must be placed on the docket by the clerk in the order that the request for hearing is received. The clerk will assign a date for the hearing based on available dates provided by the parties whenever practicable.
- (3) The clerk will consolidate all requests for hearing related to a single dispute certification notice into a single setting on the docket. If two or more filings that should be consolidated are not, then the cases will be combined and assigned to the judge who received the assignment for the first request, unless otherwise directed by the chief judge. Consolidation may occur on the motion of a party or on a judge's own motion.
- (4) Special settings may be requested. Only a judge may grant a special setting.
- Once a case is assigned to a judge, all matters dealing with that case must be brought before the assigned judge.
- (6) Trials and/or hearings may be held at locations other than the bureau office where the judge is assigned. However, only a judge may grant approval to hold the hearing at a location other than where the judge is assigned.
- (7) The parties or their attorneys must advise the judge's staff as soon as practicable if they anticipate a trial or hearing will last more than four (4) hours.
- (8) Expedited or compensation hearings may be continued only by an order from the judge. Absent good cause as determined by the judge, the date of the expedited hearing or compensation hearing will not be modified. Good cause does not include absence of witnesses unless subpoenaed in accordance with Rule 0800-02-21. In the event attorneys are notified of a hearing on a date when they have a conflict with another court's previous setting, the attorney must immediately notify the judge's staff and other parties to request a continuance.

- (9) Neither counsel nor a party to a pending claim may contact the judge unless an emergency arises, except by letter or verbally with all counsel or parties present. A copy of all written communications must be sent to all counsel or parties and the clerk.
- (10) Nothing in this section will be construed to allow any ex parte communication with a judge about any issue in the case that would be prohibited by Tennessee Code Annotated section 4-5-304.

Rule 0800-02-21-.12 Courtroom Conduct is hereby amended by deleting the prior Rule 0800-02-21-.12 paragraph (10) in its entirety.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.13 Court Reporters, Interpreters, and Audiovisual is hereby amended by deleting the prior Rule 0800-02-21-.13 (3) and inserting the following language:

(3) The employer or their counsel must arrange for court-approved interpreters at all hearings. The interpreters must be either (1) state-certified court interpreters or (2) state-registered court interpreters. In areas where state-certified or state-registered court interpreters are unavailable, the judge may waive this requirement.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.15 Expedited Hearing is amended by deleting the prior paragraphs (2) and (3) and inserting the following language:

- (2) Letters or written statements addressing medical causation and/or the reasonableness and necessity of treatment and medical bills signed by a physician are admissible at an expedited hearing and need not be in affidavit form. At a compensation hearing, these letters or statements, even if in affidavit form, may be excluded through valid objection under the Tennessee Rules of Evidence. This rule has no effect on the admissibility of a standard form medical report for industrial injuries (Form C-32) when properly presented at any hearing.
- (3) A motion for summary judgment under Rule 56 of the Tennessee Rules of Civil Procedure may only be filed after a judge issues a scheduling order. The motion must also comply with Rule 0800-02-21-.18(1).

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.16 Medical Records is amended by deleting the prior Rule 0800-02-21-16 and inserting the following language:

- (1) If requested, a medical provider treating an injured employee must furnish copies of records at a cost allowed by T.C.A. § 50-6-204 for paper records and Rule 0800-02-17-.24 for non- paper records. The medical provider must forward the records within ten (10) business days of receipt of a written request.
 - (a) For the purposes of paragraphs (1) and (2) of this rule, "medical provider" includes the authorized treating physician, a hospital, and any other entity or person who provides medical care to the injured employee for the claimed work-related injury under the employer's obligation under T.C.A. § 50-6-204. A "medical provider" also includes any physician, hospital, or other person or entity that treated the worker for injuries or conditions that were not provided under the employer's obligation in Tennessee Code Annotated section 50-6-204 for treatment of the claimed work-related injury.

- (b) A medical provider is entitled to a reasonable fee not to exceed the maximum charge provided by Rule 0800-02-17-.15(4) for preparation of a written report in response to a request from a party.
- (c) Records from a medical provider as defined in paragraph (a) of this rule may be provided with the appropriate HIPAA-compliant, written authorization of the employee, which the employee must provide if ordered to do so by the judge.
- (2) Medical records must be exchanged among the parties as in Rule 0800-02-21-.10(2).
 - (a) Medical records to be presented as evidence at a hearing must be filed with the clerk no later than ten (10) business days before the hearing. Absent good cause as determined by the judge, failure to comply may result in the exclusion of any medical record that is not timely filed or the assessment of costs or sanctions against the party or the party's attorney. Absent good cause as determined by a judge, no other medical records may be filed with the clerk.
 - (b) Medical records and/or bills are self-authenticating and admissible when signed by a physician or accompanied by a form signed by a medical provider or records custodian certifying that the records and/or bills are true and accurate. The judge may exclude medical records in response to a proper objection other than to authenticity under the Tennessee Rules of Evidence or other applicable law. An electronic signature suffices if the judge finds the electronic signature demonstrates that the provider approved the contents of the medical record.
 - (c) Medical records to be presented as evidence at a hearing that exceed ten (10) pages must include a chronological table of contents. The medical records must be filed with the clerk, and each of the records must be identified by author and date and numbered as in the table of contents. The parties, not the medical providers, must prepare the chronological table of contents required by part (c) of paragraph (2). A self-represented party may, but is not required to, provide the chronological table of contents.

Rule 0800-02-21-.17 Discovery is amended by deleting the prior Rule 0800-02-21-.17 paragraph (2) and inserting the following language:

- (2) A party may serve written discovery requests on any other party at any time after a petition for benefit determination is filed.
 - (a) All written discovery requests must be answered under oath and in accordance with the Tennessee Rules of Civil Procedure. The responding party must supplement its answers in a timely manner whenever additional information becomes available or the responses provided in a previous response change.
 - (b) No party may serve more than twenty (20) interrogatories, or twenty (20) requests for production, or twenty (20) requests for admissions on any other party without approval of the judge. Any subpart is counted as its own request.
 - (c) The judge may increase or decrease the time allowed for answering written discovery requests.
 - (d) Except as required when filing a discovery-related motion, no written discovery requests or answers may be filed with the clerk.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.18 Motions is amended by deleting the prior Rule 0800-02-21-.18 and inserting the following language:

(1) Unless hereby altered, any party may file a dispositive motion in accordance with the Tennessee Rules of Civil Procedure.

- (a) The moving party must provide any non-moving, self-represented party with a copy of the rule or statute on which the dispositive motion is based and must state any deadline and/or requirement to respond.
- (b) The Court of Workers' Compensation Claims will not entertain a motion for summary judgment until after a judge issues a scheduling order.
- (c) It is the responsibility of moving party or their attorney to contact the judge's staff to obtain a hearing date for the dispositive motion. The motion shall not be heard until thirty (30) days after its filing date. The moving party shall write the date on the motion in bold print as follows: THIS MOTION WILL BE HEARD ON _____, 20____, AT __A.M./P.M. Failure to obtain a hearing in a timely manner may be construed as an abandonment of the motion.
- (d) If a dispositive motion is opposed, a written response to the motion must be filed and served on all parties or their counsel no later than five (5) business days before the motion hearing. The response must state with particularity the grounds for opposition. If no opposition is filed, the dispositive motion will be considered unopposed. The judge may grant additional, reasonable time for the non-moving party to respond, obtain affidavits, engage in discovery, or take depositions.
- (2) Any party may file a non-dispositive motion in accordance with the Tennessee Rules of Civil Procedure.
 - (a) All non-dispositive motions will be decided on the written materials unless the judge determines a hearing is appropriate.
 - (b) If a non-dispositive motion is opposed, a written response to the non-dispositive motion must be filed and served on all parties or their counsel on or before five (5) business days after the filing of the non-dispositive motion. The response must state with particularity the grounds for the opposition. If no opposition is filed, the motion will be considered unopposed.

(3)

- (a) At any time after a Petition for Benefit Determination (PBD) has been filed AND a docket number has been assigned, any party to the PBD that determines it is necessary to add an additional party, including the Subsequent Injury Fund, must file a Motion to Add the additional party citing the reasons in support of adding the additional party and certifying a copy of the Motion is served on all parties, including the party to be added, to that party's authorized representative.
- (b) If the motion is granted by the Court, the case will be remanded to mediation.
- (4) Any party seeking disqualification or recusal of a judge must do so by timely filing a written motion. The motion must be supported by an affidavit under oath or a T.R.C.P. Rule 72 declaration on personal knowledge and by other appropriate materials. The motion must state with specificity all factual and legal grounds supporting disqualification of the judge and must affirmatively state that it is not being presented for improper purpose, such as to harass or to cause unnecessary delay or increase in the cost of litigation. The motions must be timely filed so as not to delay an expedited hearing and/or compensation hearing. While the motion is pending, the judge will make no further orders and take no further action on the case, except for good cause stated in the order in which the action is taken.
- (5) The judge will prepare and issue an order reflecting the decision unless otherwise ordered. All parties or their counsel must sign an agreed order before submitting the order to the judge for approval. An attorney must not sign a self-represented litigant's name "by permission."

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.21 Post-Discovery Alternative Dispute Resolution is amended by deleting the prior Rule 0800-02-21-.21 paragraph (3) and inserting the following language:

(3) If the parties do not reach a full settlement, the mediator will file a new dispute certification notice identifying the remaining issues and defenses. If any party disagrees with the dispute certification notice, the party may file an objection under T.C.A. § 50-6-236. If the parties fail to reach a full settlement after

the mediator issues a dispute certification notice, they must appear before the judge for a compensation hearing.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.22 Compensation Hearing is amended by inserting the following as new paragraph (6) and redesignating subsequent paragraphs accordingly:

(6) Absent stipulation of the parties or by leave of Court, affidavits or Rule 72 declarations shall not be admissible at the Compensation Hearing.

Authority: T.C.A. §§ 4-3-1409, 50-6-101, 50-6-217, 50-6-233, 50-6-236, 50-6-238, and 50-6-239.

Rule 0800-02-21-.24 Voluntary Dismissal is amended by deleting the prior rule 0800-02-21-.24 paragraph (1) and inserting the following language:

(1) A party may move to voluntarily dismiss a Petition for Benefit Determination only once. If an employee has been awarded temporary benefits through an interlocutory order or a motion for summary judgment is pending, a party may not move to voluntarily dismiss the petition. If the motion for voluntary dismissal is granted, either party may file a new claim within ninety (90) days of the order granting the voluntary dismissal.

Authority: T.C.A. §§ 4-3-1409, 50-6-233, and 50-6-239.

Rule 0800-02-21-.25 Workers' Compensation Claims Against the State is amended by renumbering the Rule as Rule 0800-02-21-.27.

Authority: T.C.A. §§ 4-3-1409, 9-8-307, and 9-8-402.

Rule 0800-02-21-.25 Appeals is designated as a new rule:

Any party may appeal any order of a workers' compensation judge by filing a notice of appeal, on a form approved by the Administrator, with the clerk of the Court of Workers' Compensation claims. An appeal to the Tennessee Supreme Court must follow the Rules of Appellate Procedure.

Authority: T.C.A. §§ 4-3-1409, 50-6-233, and 50-6-239.

Rule 0800-02-21-.26 Expedited Request for Investigative Report is designated as new rule:

An Expedited Request for Investigative Report signed and dated by a compliance specialist is a self-authenticating document/government record that is admissible in all court hearings.

Authority: T.C.A. §§ 4-3-1409, 50-6-233, and 50-6-239.

I certify that the information included in this filing is an accurate and complete representation of the intent and scope of rulemaking proposed by the agency.

Date: May 21, 2021

Signature:

Name of Officer: Abbie Hudgens

Title of Officer: Administrator

Department of State Use Only

Filed with the Department of State on: 6/8/2021

Tre Hargett Secretary of State

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Secretary of State Division of Publications